NCCDD INITIATIVE 2017



Rethinking Guardianship: Building A Case For Less Restrictive Alternatives

System Gap Addressed

- Guardianship is the most restrictive option of legal substitute decision-making, and continues to increase in North Carolina, specifically for younger adults with disabilities.
- Administrative Office of the Courts reveals of 4,860 incompetency petitions filed, 3,747 resulted in guardianship.
- Recent public guardianship information collected by the Division of Aging and Adult Services (DAAS) reveals that no longer are the frail elderly the majority of people under guardianship in NC.
- Out of more than 5,000 adults served by a public guardian in NC, nearly 3,000 (56%) are younger adults age 18-59 years old, the majority of whom (86%) have a primary diagnosis of intellectual and other developmental disabilities (I/DD) or mental illness.
- Of older adults 60-84 years, who comprise 37% of adults served by public guardians, almost half (48%) have a primary diagnosis of I/DD or mental illness.
- Existing guardianship laws, policies and procedures do not receive uniform interpretation and implementation across the State.
- Recent efforts to address guardianship in NC have focused only on public guardianship issues.

Initiative Goals and Timeline

- Build on 2013 public guardianship efforts and expand discussion to full range of guardianship and its alternatives.
- Use data and stories to build a baseline for shared measurement toward a goal of system improvements and less restrictive alternatives.
- Compile best practices information from experts in the guardianship field and study the actions of states that have successfully implemented less restrictive models of guardianship, as well as models of self-determination and supported decision-making.
- Review existing state data on guardianship determination, tracking individuals, and the processes for ongoing review and re-evaluation.
- Support a more central leadership role by the NC Administrative Office of the Courts.

Description of Activities

- Launch new curriculum and create training opportunities for guardians.
- Evaluate pilot initiative in Catawba County as a step towards a replicable model.
- Interface with child welfare system and the educational system to promote alternatives to quardianship.
- Continue workgroup as ongoing entity that uses the information it gathers from experts, other states and collected data to make recommendations for NC guardianship after this initiative ends.

Achievements and Outcomes to Date

- Catawba County pilot demonstrates need for greater data collection to inform changes to be made in guardianship.
- Passage of NC Statue 35B Uniform Adult Guardianship and Protective Proceedings Jurisdiction Act (UAGPPJA).
- North Carolina now recognized as a WINGS state Working Interdisciplinary Network of Guardianship Stakeholders as a result of the work of this initiative.
- Launched a website with resources which can be utilized by families and processionals. See http://ssw.unc.edu/rethinking/home
- Built a knowledge base of best practices by educating and informing the workgroup on alternatives to guardianship such as advance directives; supported decision-making and self-determination and less restrictive models of guardianship adopted by other states.
- Working toward comprehensive reform on NC General Statute 35A during the 2019 legislative session.
- Introduced Restoration to Competency forms through the AOC in May 2017, which may be used with restoration of competency proceedings under NC General Statute 35A-1130.
- Developed the Understanding Guardianship video.

Expected System Change as Result of Initiative

- Build a sustainable infrastructure to effect long-term changes in NC's guardianship system that respects the rights of individuals in guardianship and those facing guardianship.
- Establish a sustainable plan of court and community support that continually assesses North Carolina's guardianship system to determine when formal or informal adaptations are needed.
- Recommend amendments to North Carolina General Assembly policies (NCGA 35A) that promote less restrictive guardianship alternatives as appropriate.